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SUBJECT:IMPLEMENTATION OF NEW STATUTORY CONDITION OF ELIGIBILITY FOR MILITARY ASSISTANCE AND TRAINING

REF: A) STATE 196640 B) KABUL 6008

1. RE ITEM 1C OF DRAFT NOTE CONTAINED PARA 8B REFTEL A, FOLLOWING CLARIFICATION PROVIDED: INTERNATIONAL SECURITY ASSISTANCE AND ARMS EXPORT CONTROL ACT OF 1976 ADDED CHAPTER 5 TO FOREIGN ASSISTANCE ACT OF 1961, AS AMENDED, WHICH AUTHORIZED GRANT INTERNATIONAL MILITARY EDUCATION AND TRAINING (IMET) PROGRAM. SECTION 543 OF THIS NEW CHAPTER 5 DEFINES PURPOSES OF IMET AS FOLLOWS: QUOTE. LIMITED OFFICIAL USE

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EDUCATION AND TRAINING ACTIVITIES CONDUCTED UNDER THIS

CHAPTER SHALL BE DESIGNED -- (1) TO ENCOURAGE EFFECTIVE AND MUTUALLY BENEFICIAL RELATIONS AND INCREASED UNDERSTANDING ETWEEN THE UNITED STATES AND FOREAGN COUNTRIES IN FURTHERANCE OF THE GOALS OF INTERNATIONAL PEACE AND SECURITY; AND (2) TO IMPROVE THE ABILITY OF PARTICIPATING FOREIGN COUNTRIES TO UTILIZE THEIR RESOURCES, INCLUDING DEFENSE ARTICLES AND DEFENSE SERVICES OBTAINED BY THEM

FROM THE UNITED STATES, WITH MAXIMUM EFFECTIVENESS, THEREBY CONTRIBUTING TO GREATER SELF-RELIANCE BY SUCH COUNTRIES. END QUOTE. IMET IS AN INTEGRAL PART OF THE WORLD-WIDE U.S. SECURITY ASSISTANCE PROGRAM AND, LIKE OTHER ASPECTS OF THE PROGRAM, IS DESIGNED TO FURTHER U.S. FOREIGN POLICY INTERESTS AND TO CONTRIBUTE TO INTERNATIONAL PEACE AND SECURITY. AS SUCH, SECTION 543 MUST BE READ TOGETHER WITH SECTIONS 501 AND 502 OF THE ACT WHICH, WHILE NOT DIRECTLY APPLICABLE TO IMET, DESCRIBE US POLICY AND OUTLINE THE MILITARY PURPOSES FOR WHICH DEFENSE ARTICLES AND SERVICES MAY BE PROVIDED BY THE UNITED STATES. THESE PURPOSES INCLUDE, INTER ALIA, LEGITIMATE SELF-DEFENSE, TO ENABLE THE RECIPIENT TO PARTICIPATE IN REGIONAL OR COLLECTIVE MEASURES OR ARRANGEMENTS CONSISTENT WITH THE UN CHARTER OR REQUESTED BY THE UNITED NATIONS, AND CIVIC ACTION.

2. RE ITEM 3 OF DRAFT NOTE CONTAINED PARAGRAPH 8B REFTEL A, FOLLOWING MAY PROVE USEFUL TO HELP ALLAY GOA CONCERNS: WITH REGARD TO THE LANGUAGE IN PARAGRAPH 3 OF THE ASSURANCES SOUGHT FROM THE GOA WITH REFERENCE TO PERMITTING CONTINUOUS OBSERVATION AND REVIEW BY REPRESENTATIVES OF THE USG WITH REGARD TO SUCH SERVICES AND TRAINING, SUCH IS CURRENTLY THE FRACTICE WITH TRAINING AND SERVICES PRO-VIDED BY THE USG AND HAS BEEN SINCE THE INAUGURATION OF US MILITARY ASSISTANCE PROGRAMS. THE INTEREST OF THE USG IN OBSERVATION AND REVIEW OF SERVICES AND TRAINING PROVIDED IS AS MUCH TO ASSURE THE EFFICACY OF THAT TRAINING PROVIDED AS TO ASSURE THAT PERSONNEL TRAINED ARE PROPERLY AND EFFECTIVELY UTILIZED. THE LATTER CONCERN HAS BEEN MET BY EFFORTS TO INSURE THAT TRAINEES ARE EMPLOYED IN THE SKILL FOR WHICH TRAINED FOR A PERIOD RANGING FROM TWO TO THREE YEARS IMMEDIATELY FOLLOWING THEIR TRAINING. IN PRACTICE, LIMITED OFFICIAL USE

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THE ASSURANCES WITH RESPECT TO "OBSERVATION AND REVIEW" MAY BE FULFILLED BY INFORMATION FURNISHED BY GOA OFFICIALS AND BY ROUTINE OBSERVATION BY THE DEFENSE ATTACHE UNDERTAKEN IN COORDINATION WITH OFFICIALS OF THE ARMED FORCES OF AFGHANISTAN. THE GOA RETAINS THE RIGHT TO DEFINE THE TERM "CONTINUOUS OBSERVATION AND REVIEW" IN A MANNER ACCEPTABLE TO IT. IN THE EVENT THE USG AND GOA DISAGREED OVER THE INTERPRETATION, THE USG WOULD HAVE THE OPTION

OF REFUSING TO PROVIDE FURTHER TRAINING OR SERVICES UNDER THE AGREEMENT AND THE GOA WOULD HAVE THE OPTION OF REFUSING TO ACCEPT ANY FURTHER TRAINING OR SERVICES. FINALLY, THE EXCHANGE OF NOTES DOES NOT RPT NOT GRANT THE USG 'THE AUTHORITY TO ENFORCE THESE PROVISIONS IN DEROGATION OF AFGHAN SOVEREIGNTY; THE ONLY RECOURSE AVAILABLE WOULD BE

THE RIGHT OF THE USG TO REFUSE TO PROVIDE ANY FURTHER TRAINING OR SERVICES.

3. FYI. CLARIFICATIONS ALONG LINES IN PARA 2 ABOVE HAVE SERVED TO OVERCOME INITIAL RELUCTANCE TO ACCEPT "OBSERVATION AND REVIEW" REQUIREMENTS ELSEWHERE. END FYI ROBINSON

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